Message Text

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P 221540Z MAY 78 FM AMEMBASSY ROME TO SECSTATE WASHDC PRIORITY 965 USMISSION USUN NEW YORK PRIORITY AMEMBASSY OTTAWA PRIORITY

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FODAG

PASS USDA, FAS

E.O. 11652: N/A TAGS: FAO AORG

SUBJ: FOURTH SESSION WORLD FOOD COUNCIL (WFC)

1. FODAG HAS RECEIVED FOLLOWING DRAFT WFC RECOMMENDATIONS THEY HOPE MINISTRS WILL APPROVE IN MEXICO METING OF COUNCIL. WFC EXPECTS CONDENSE AND IMPROVE LANGUAGE OVER NEXT WEEK.) BEGIN TEXT:

WE, THE MINISTRS AND PLENIPOTENTIARIS OF FC, MEETING IN MEXICO CITY FOR OUR FOURTH SESSION, HAVE REVIEWED THE WORLD FOOD SITUATION AND XAMINED WITH CARE PROGRESS MADE TOWARD ACHIEVING GOALS OF WFC.

IN MAKING THIS EXAMINATION WE HAVE KEPT IN MIND THAT:
WFC RACHD AGREMENT ON POLICIES AND MEASURESNEEDEDTO SOLVE
WORLD'S MAJOR FOOD PROBLEMS AND TO ERADICATEHUNGERAND MALNUTRITION
WHICH INFLICT OVER 500 MILLION PEOPLE. TO DO SO, THAT CONFERENCE
SET A NUMBER OF DEVELOPMENTAL TRAGETS.
THEGENERALASSEMBLY, ON THE RECOMMNDATION OF THE CONFERENCE,
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CREATEDWFC WITH A MANDATE TO IMPLEMENTRSOLUTIONS OF CONFERENCE AND TO PERIODICALLY REVIEW MAJOR FOOD PROBLEMS AND POLICY ISSUES AND RECOMMEND APPROPRIATE ACTION TO BRING POLICIESAND ACTIONS MORE IN LINEWITH OBJECTIVES OF THE CONFERENCE.

COUNCIL ITSELF AT ITS THIRD SESSION IN MANILA RECONGIZED THAT CHANGE IN PRIORITY TOWARD FOOD CALLED FOR BY WORLD FOOD CONFERENCE AND NECESSARY TORELIEVE HUNGER AND MALNUTRITION HAD NOT FULLY

COME ABOUT.IT THEREFOR RCOMMENDED IN MANILA COMMUNIQUE BASIC COMPONENTS OF THE ACTION NCESSARY TO BRING ABOUT THIS CHANGE IN PRIORITIES AND THE COUNCIL'S COMMUNIQUE, NOW ENDORSED BY GENERALASSEMBLY.

OUR EXAMINATION, AS WELL AS OUR OWNKNOWLEDGE, CONVINCES US THAT WHILEIMPORTANT PROGRESSHAS BEEN MADE IN SOME AREASAND IN SOME COUNTRIES --NOTABLY IN CREATIONOF IFAD, THE INCREASE IN GLOBAL FOOD SUPPLIES AND GRAIN STOCKS AND IMPORTANT PROGRESS IN GLOBAL IN SOME DEVELOPING COUNTRIES--FOOD AND REDUCTION OF MALNUTRITION ARE NOT YETRECEIVING FROM GOVERNMENTS AND INTERNATIONAL AGENCIES THE PRIORITY WHICH IS ESSENTIAL IF OBJECTIVES OF WFC ARE TO BE ACHIEVED IN FORESEEABLEFUTURE.

OUR GREATEST CONCERN IS CAUSED BY FOLLOWING FACTS:

OUR GREATEST CONCERN IS CAUSED BT POLLOWING PACTS

- FOOD PRODUCTION IS GROWING AT SLOWER RATE IN 1970'S THAN IN THE 1960.
- GROWTH OF PER CAPITS FOOD PRODUCTION IN FOOD PRIORITY COUNTRIS IN 1970S HAS BEEN NEGTIVE, WHILE THAT IN OTHER DEVLOPING COUNTRIES AND INDEVELOPED COUNTRIESHAS IMPROVEDSIGNIFICANTLY.
- NUMBER OF MALNOURISHED PEOPLEHAS GROWN FROM 401 MILLION ATEND OF 1960S TO 455 MILLION IN FIRST PART OF 1970 S AND ALMOST ALL OF THIS INCREASE HAS BEEN IN FOOD PRIORITY COUNTRIES.
- UP TO ONE-THIRD OF ALL CHILDREN BORN ALIVE DIE FROM MALNUTRITION UNCLASSIFIED

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AND DISEASE BEFORETHEY REACH AGE OF FIVE; OFTHOSE WHO SURVIVE, BETWEEN ONE-QUARTERAND ONE-HALF SUFFER FROM SEVERE OR MODERATE PROTIEN-ENERGYMALNUTRITION; EVERY YEAR AT LEAST 100 THOUSAND CHILRENNO BLIND DUE TO SEVEREVITAMIN A DEFICIENCY; AND AN ESTIMATED200 MILLION PEOPLESUFFER FROM ENDEMIC GOITR JLATED TO IODINE DEFICIENCY.

- EXTERNAL ASSISTANCE FOR INCREASING FOOD PRODUCTION, WHICH INCREASED RAPIDLY DURING FOOD CRISES, HAS NOT INCREASED SIGNIFICANTLY IN REALTERMS SINCE 1975. IT IS AT A LEVEL NOW WHICH IS WELL BELOW THAT NEEDED TO ELIMINATEFOOD DEFICITS OR IMPROVE NUTRITION IN THEFOOD PRIORITY COUNTRIES. IT SEEMS TO BE ASSOCIATED WITH INADEQUATERESOURCE COMMITMENTS FOR FOOD PRODUCTION AND NUTRITION IMPROVEMENTIN FOOD PRIORITY COUNTRIES.

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- DESPITE LENGTHY NEGOTIATIONS AND EXISTENCE OF LARGE GRAIN STOCKS, NEITHER A GRAIN RESERVENOR AN ASSUR LEVEL OF 10 MILLION TONS OF FOOD AID HAVE BEEN ESTABLISHED ON A SECURE BASIS; FOOD SECURITY HAS THUS NOT BEEN ESTABLISHED AND WHILE EFFORTS TO REDUCE FOOD PRODUCTION ARE ALREADY UNDERWAY.
- WHILE IT IS EVIDENT THAT AMAJOR CONTRIBUTION TO THE SOLUTION OF DEVELOPMENT AND FOOD PROBLEMS OF THEDEVLOPING COUNTRIES COULD BE MADE THROUGH REDUCED TRADE BARRIERS AND IMPROVEDSTABILITY IN WORLD TRADE, ACTIONS IN THSE AREAS AS THEY RELATE TO DEVELOPING COUNTRIES IN MULTILATERAL TRADE NEGOTIATIONS AND IN RESPONSE TO UNCTAD IV HAVE BEEN SLOW WHILE PROTECTIONISM HAS INCREASED.

WE ARE, THEREFORE, SERIOUSLY CONCERNED THAT WHILE PROGRESSIS BEING MADE, THE RATE, NATUREAND DIRECTIONOF THAT PROGRESSIS NOT ADEQUATE TO ACHIEVE OBJECTIVES OF WFC. WE FEEL THAT SOMETHING MUST BE DONE TO CORRECT THESE CONDITIONS AND HAVE THEREFOR DECIDED TO PROPOSE MORE SPECIFIC ACTIONS WHICH GOVRNMENTS AND AGENCIES SHOULD TAKE TO TRANSLATE RESOLUTIONS OF WFC AND MEASURES SET OUT IN MANILA COMMINIQUE INTO ACTION.

IN MAKING THE PROPOSALS, WE ARECONSCIOUSTHAT COUNCIL'S ROLE WITHIN UN SYSTEMIS ONE OF OVERVIEW, COORDINATION, AND A PRIORITY CONCERN WITH IMPACT OF VARIOUS POLICIES AND UNCLASSIFIED

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DEVELOPMENTSONSOLUTION OF FOOD PROBLEMS. WE ARE CONSCIOUS ALSO THAT A LARGE NUMBER OF ORGANIZATIONS AND FORA WITHIN AND WITHOUTTHE UN SYSTEMHAVERESPONSIBILITIES FOR PARTICULAR ACTIVITIES WHICH HAVE A BEARING ON WORLD FOOD SITUATION OR RESPONSIBILITIES WHICH IN SOME WAY AFFECT WORLD FOOD SITUATION. WERECOGNIZE FURTHER THAT THESE ORGANIZATIONS AND FORA HAVE THEIR

OWN GOVERNING BODIES AND DECISION-MAKING ARRANGMENTS. THIS WAS WELL UNDERSTOOD, HOWEVER, WHENTHE WFC WAS CREATED AND GIVEN ITS MANDATE.

THE COUNCIL THEREFORE PROPOSES THAT FOLLOWING SPECIFIC ACTIONS BE UNDERTAKEN BY GOVERNMENTS AND AGENCIES:

I. FOOD PRODUCTION AND EXTRNAL ASSISTANCE

FOOD PRODUCTION IS NOT INCREASING RAPIDLYENOUGH IN DEVELOPING COUNTRIS LHRE INCREASES ARE MOST NECESSAARY TO ELIMINATE FOOD DEFICITS AND TO MEET MINIMUM FOOD REQUIREMENTS OF ALL THEIR PEOPLE. IT DOES NOT APPEAR THAT FOOD PRODUCTION WILL INCREASEAT THENECESSARY RATE IN THESECOUNTRIES WITHOUT A HIGHER PRIORITY FOR FOOD IN DECISION MAKING AND RESOURCE ALLOCATION BY GOVERNMENTSOF THSE COUNTRIES AND LARGER, BETTER-DIRECTED AND MORE EASILY AVAILABLEASSISTANCE FROM DONOR COUNTRIES. COUNCIL IS CONSCIOUS THAT DEVELOPING AND DEVELOPED COUNTRIES HAVE DIFFERENT EXPLANATIONS FOR SLOW PROGRESS IN IMPROVING FOOD PRODUCTION IN THESE COUNTRIES AND THAT MANY COMPLEXISSUES ARE INVOLVED, BUT WAYS MUST BE FOUND TO REMOVE IMPEDIMENTS PRESENTLY LIMITING PROGRESS. THIS NEEDS TO BE DONEBOTH WITHIN A GLOBAL CONTEXT AND AT THE COUNTRY LEVEL, AND THESE TWO EFFORTS NEED TO BE LINKED.

THE COUNCIL THEREFORE RECOMMENDS:

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- (A) THAT THE DEVELOPED COUNTRIES CONSIDER ON AN URGENT BASIS IN THE DEVELOPMENT ASSISTANCE COMMITTEE(DAC):
- (1) HOW DEVLOPMENT ASSISTANCE, ESPECIALLY CONCESSIONAL ASSISTANCE, FOR INCREASING FOOD PRODUCTION AND IMPROVING NUTRITION IN THE DEVELOPING COUNTRIES CAN BE INCREASED:;
- (2) CRITICAL IMPEDIMENTS TO DOING SO, BOTH WITHIN THE BILATERAL COMMUNITY AND IN DEVELOPMENT ASSISTANCE RELATIONSHIPS WITH DEVELOPING COUNTRIES;
- (3) HOW GREATER AMOUNTS OF CONCESSIONAL ASSISTANCE CAN BE PROVIDED TO COUNTRIES WITH MOST SERIOUS FOOD AND NUTRITION PROBLEMS; AND
- (4) HOW DAC AND BILATERAL AGENCIES CAN DEVELOP AND SUSTAIN HIGH PRIORITY FOR FOOD AND NUTRITION ASSISTANCE TO DEVELOPING COUNTRIESMOST IN NEED, AND LINK THIS TO MEASURES WHICH WOULD ENSURE THAT THIS HIGH PRIORITY IS FELT IN COUNTRY DEVELOPMENT ASSISTANCE EFFORTS.
- (B) THAT DEVELOPING COUNTRIES, MEMBERS OF COUNCIL, AND OTHER INTERESTED DEVELOPING COJNTRIES FORM THREE REGIONAL WORKING PARTIES FOR AFRICA, ASIA, AND LATINAMERICA TO ADDRESS FOLLOWING

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- (1) HOW PRIORITY FOR INCREASING FOOD PRODUCTION AND IMPROVING THE LEVEL OF HUMAN NUTRITION CAN BE EFFECTIVELY RAISED AND SUSTAINED WITHIN A CONSISTENT DEVELOPMENT POLICY IN DEVELOPING COUNTRIES AND MOST CRITICAL IMPEDIMENTS TO DOING SO BOTH WITHIN DEVELOPING COUNTRIES AND WITHIN EXISTING DEVELOPMENT ASSISTANCE RELATIONSHIP:
- (2) HOW PREPARATION AND IMPLEMENTATION OF SPECIFIC FOOD PRODUCTION AND NUTRITION PROJECTS AND PROGRAMS CAN BE ACCELERATED AND THE MAJOR OBSTACLES TO DOING SO:
- (3) HOW PROJECTS AND PROGRAMS IN AREAS OFFOOD PRODUCTION AND NUTRITION AND NUTRITION IMPROVEMENT CAN BE MORE EFFECTIVELY PRESENTED TO INTERNATIONAL AND BILATERAL LENDING INSTITUTIONS AND WHAT ELEMENTS IN PRESENT PROCEDURE REQUIRE MOST URGENT CHANGES TO FACILITATETHIS PROCESS; AND
- (4) HOW DEVELOPING COUNTRIES CAN MORE EFFECTIVELY BRING NATIONAL PRIORITIES FOR FOOD AND NUTRITION TO ATTENTION OF INTERNATIONAL COMMUNITY.
- (C) THATMAJOR INTERNATIONAL LENDING INSTITUTIONS, ESPECIALLY THE WORLD BANK, THE REGIONAL BANKS, IFAD AND UNDP, TOGETHER UNCLASSIFIED

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WITH FAO, ADDRESS THESE SAME ISSUES AND ASK NEW INTERNATIONAL LENDING INSTITUTIONS TO JOIN THIS EFFORT.

- (D) THAT THESE GROUPS BRING TO ATTENTION OF WFC, THROUGH A SPECIAL CONFERENCE ARRANGED BY THE COUNCIL IN FEBRUARY 1979, THE MAJOR POLICY ISSUES WHICH IN THEIR VIEW NEED TO BE RECONCILIED.
- (E) CONCIL') BUREAU, EXECUTIVE DIRECTOR, AND SECRETARIAT CONSULT WITH GOVERNMENT AND AGENCIES ON HOW THIS UNDERTAKING MIGHT BE INITIATED AND COORDINATED AND THE RESULTS BROUGHT MOST EFFECTIVELY BEFORE COUNCIL.

THE OBJECTIVE OF ABOVE UNDERTAKING IS TO BOBILIZE POLITICAL ACTION TO REMOVE MAJOR OBSTACLES THAT RETARD EFFORTS TO INCREASE FOOD PRODUCTION AND IMPROVE NUTRITION IN DEVELOPING COUNTRIES, ON A GLOBAL OR REGIONAL SCALE. THERE IS AN IMPORTANT NEED, HOWEVER, TO BRING ABOUT ACTION AT COUNTRY LEVEL WHERE SPECIFIC PROBLEMS CAN BE IDENTIFIED AND RESOLVED AND RESOURCES MOBILIZED TO OVERCOME THEM

THE COUNCIL THEREFORE RECOMMENDS THAT:

- (F) SIMULTANEOUSLY WITH THESE GLOBAL AND REGIONAL UNDERTAKINGS A SPECIAL EFFORT BE UNDERTAKEN BY SOME DEVELOPING COUNTRIES TO SEEK COOPERATION OF A COMPARABLE NUMBER OF DEVELOPED COUNTRIES AND INTERNATIONAL AGENCIES TO DETERMINE ON BASIS OF EXISTING FOOD AND NUTRITION PLANS, PROGRAMS, AND OTHER RELEVANT STUDIES:
- (1) BASIC DIMENSTIONS OF MINIMUM ADEQUATE FOOD AND NUTRITION STRATEGY FOR THE COUNTRY;
- (2) PROJECTS AND PROGRAMS CONSISTENT WITH THIS STRATEGY WHICH THE PARTICIPANTS AGREE WARRANT IMMEDIATE SUPPORT; UNCLASSIFIED

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- (3) PROJECTS AND PROGRAMS WHICH REQUIRE FURTHER TECHNICAL PREPARATION AND HOW THIS COULD BE DONE;
- (4) PROJECTS AND PROGRAMS WHICH INVOLVE RECONCILIATION OF POLICY ISSUES AND HOW THIS COULD BE DONE; AND
- (5) ADDITIONAL AREAS, IF ANY, IN WHICH PROJECTS AND PROGRAMS ARE LACKING AND NECESSARY ACTIONS NEEDED TO PREPARE THEM.
- (G) BUREAU, EXECUTIVE DIRECTOR, AND SECRETARIAT CONSULT WITH GOVERNMENTS AND AGENCIES REGARDING THIS UNDERTAKING AND HOW THE COUNCIL MIGHT BEST FACILITATE ITS PROGRESS.

(H) THAT THE COUNCIL BE INFORMED OF PROGRESS IN THIS UNDERTAKING AND, IF APPROPRIATE, SEEK TO FACILITATE THE FORMATION OF SIMILAR ARRANGEMENTS FOR OTHER DEVELOPING COUNTRIES AS THE CAPACITY TO DEAL FFECTIVELY IN SUCH GROUPS IS INCREASED AND IF POSITIVE RESULTS ARE ACHIEVED.

II. IMPROVING NUTRITION

THE COUNCIL RECOGNIZES THAT THE BASIC WAY TO IMPROVE NUTRITION IS TO INCREASE FOOD PRODUCTION AND ENSURE THAT THIS INCREASE IS USED TO FEED THOSE MOST IN NEED. NUTRITION IMPROVEMENT IS NOT MARGINAL TO THE FOOD PRODUCTITL EFFORT, HOWEVER,; IT IS CRUCIAL COMPONENT TO OVERCOME HUNGER. UNTIL FOOD PRODUCTION INCREASES

WHERE IT IS NEED AND UNTIL IMPROVED DISTRIBUTION ENSURES THAT IT REACHES THOSE MOST IN NEED, MEASURES SPECIFICALLY DESIGNED TO INCREASE AND IMPROVE THE QUANTITY AND QUALITY OF FOOD AVAILABLE TO THE HUNGRY ARE NEEDED.

THE COUNCIL THEREFORE RECOMMENDS:

(A) THAT DEVELOPING COUNTRY GOVERNMENTS UNDERTAKE A PRACTICAL UNCLASSIFIED

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ASSESSMENT OF INCIDENCE OF HUNGER AND MALNUTRITION WITHIN THEIR COUNTRIES, SET SPECIFIC GOALS FOR THEIR REDUCTION AND ESTABLISH MEASURES TO ACHIEVE THESE GOALS.

- (B) THAT UN SYSTEM MAKE ERADICATION OF HUNGER AND MALNUTRITION A MAJOR OBJECTIVE OF NEXT INTERNATIONAL DEVELOPMENT STRATEGY AND INTRODUCE SPECIFIC NUTRITION-RELATED GOALS INTO THAT STRATEGY.
- (C) THAT, TO MAKE THESE GOALS EFFECTIVE, THE UN SYSTEM DEVELOP (THROUGH THE ACC SUBCOMMITTEE ON NUTRITION AND ITS ADVISORY GROUP ON NUTRITION) A SET OF PRACTICAL PROPOSALS THAT WOULD ENABLE THE UN TO :

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- (1) STIMULATE GREATER GOVERNMENT COMMITMENT TO COMPREHENSIVE, HUNGER-ORIENTED NUTRITION ACTION, ESPECIALLY IN POOREST COUNTRIES WHERE HUNGER AND MALNUTRITION ARE MOST WIDESPREAD;
- (2) BETTER ASSIST DEVELOPING COUNTRIES TO INCREASE THEIR CAPACITY TO IDENTIFY AND PREPARE NUTRITION-RELATED PROJECTS AND PROGRAMS; AND
- (3) CONTRIBUTE TO MOBILIZATION OF RESOURCES REQUIRED TO IMPLEMENT THESE PROJECTS AND PROGRAMS.
- (D) THAT THE DAC, IN SUPPORT OF THIS EFFORT: INDICATE
 THE TYPES OF HUNGER-ORIENTED NUTRITION ACTION ITS MEMBERS
 ARE PREPARED TO SUPPORT; SUGGEST IMPROVED MEANS OF COOPERATION
 IN THIS FIELD BETWEEN DEVELOPED AND DEVELOPING COUNTRIES
 AND THE UN SYSTEM; AND INDICATE THE EXTENT TO WHICH DAC
 COUNTRIES ARE PREPARED TO INCREASE THEIR FINANCIAL AND
 TECHNICAL ASSISTANCE FOR HUNGER-ORIENTED NUTRITION ACTION
 THROUGH BILATERAL AND MULTILATERAL CHANNELS.

IN ADDITION TO THESE ACTION WHICH ARE NECESSARY TO LAUNCH AN EFFECTIVE ATTACK ON HUNGER AND MALNUTRITION, THE UNCLASSIFIED

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COUNCIL IS ALSO AWARE OF THE SPECIFIC NEED TO ERADICATE EVIDENT DIETARY DEFIENCIES, IN PARTICULAR:

- (1) SEVERE VITAMIN A DEFICIENCY WHICH CAUSES BLINDNESS IN 100,000 CHILDREN EACH YEAR AND
- (2) IODINE DEFIENCY WHICH CAUSES ENDEMIC GOITER, AND
- (3) NUTRITIONAL ANEMIA.

THE COUNCIL UNDERSTANDS THAT THESE SPECIFIC DEFICIENCIES COULD BE CURED WITHIN A DECADE AND AT A REASONABLE COST.

THE COUNCIL THEREFORE RECOMMENDS:

- (3) THAT GOVERNMENTS ACCEPT THE GOAL OF ERADICATING VITAMIN A DEFICIENCY AND ENDEMIC GOITER WITHIN A DECADE; AND
- (4) THAT WHO DEVELOP PROPOSALS FOR AN INTERNATIONAL EFFORT TO ACHIEVE THIS GOAL.

III. FOOD SECURITY

THE COUNCIL IS AWARE THAT THE UNCTAD-SPONSORED NEGOTIATIONS HAVE THE HOPE OF ACHIEVING A NEW INTERNATIONAL WHEAT AGREEMENT AND FOOD AID CONVENTION THIS YEAR. WISHING TO SUPPORT THESE NEGOTIATIONS AND TO INSURE THAT THEY ACHIEVE EFFECTIVE WORLD FOOD SECURITY, THE COUNCIL REMAINS CONCERNED OVER THE PROLONGED NATURE OF THE NEGOTIATIONS AND THE POTENTIAL DANGER THAT THE ABSENCE OF A RESERVE IMPLIES FOR DEVELOPING COUNTRIES. WHILE APPRECIATING THE COMPLEX ISSUES INVOLVED, THE COUNCIL REMINDS ALL CONCERNED GOVERNMENTS THAT MILLIONS OF PEOPLE NOT REPRESENTED IN THESE NEGOTIATIONS DEPEND ON THE ADEQUACY OF THE RESERVE PROVISIONS EVENTUALLY UNCLASSIFIED

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AGREED FOR THEIR FOOD SECURITY.

THE COUNCIL THEREFORE RECOMMENDS:

- (A) THAT GOVERNMENTS PARTICIPATING IN HE NEGOTIATIONS TO REPLACE TH INTERNATIONAL WHEAT AGREEMENT 1971 ACKNOWLEDGE AND REITERATE THEIR COMMITMENT TO WORLD FOOD SECURITY AND A 10 MILLION TON LEVEL OF ASSURED FOOD AID.
- (B) THAT THESE GOVERNMENTS REVIEW AT THE HIGHEST LEVEL THE POSITIONS THEIR DELEGATIONS HAVE TAKEN IN THESE NEGOTIATIONS IN THE LIGHT OF THEIR COMMITMENT TO FOOD SECURITY AND FOOD AID, WITH THE AIM OF ACHIEVING AN EARLY AGREEMENT INCLUDING:
- (1) MECHANISMS BY WHICH DECISIONS TO RELEASE FROM OR ADD TO AN INTERNATIONAL SYSTEM OF RESERVES ARE MADE AND THE OBLIGATIONS OF GOVERNMENTS WHEN THESE "TRIGGER-POINTS" ARE REACHED;
- (2) A LEVEL OF RESERVES WHICH ON ALL THE EVIDENCE IS ADEQUATE TO ACHIEVE WORLD FOOD SECURITY; AND
- (3) SPECIFIC PROVISIONS FOR ASSISTANCE TO DEVELOPING COUNTRIES ADEQUATE TO ENABLE THEM TO PARTICIPATE FULLY IN THE RESERVE.
- (C) THAT THE PRESIDENT AND THE EXECUTIVE DIRECTOR, IN

COOPERATION WITH THE COUNCIL'S MINISTERS CONSULT WITH GOVERNMENTS PARTICIPATING IN THE PRESENT NEGOTIATIONS TO ENCOURAGE AGREEMENTS CONSISTENT WITH THE CONCERNS OF THE COUNCIL. INCLUDING:

(1) ENCOURAGING THE PARTICIPATION OF LARGEST NUMBER OF COUNTRIES IN AN INTERNATIONALLY COORDINATED SYSTEM OF GRAIN RESERVES TO BE ESTABLISHED AS PART OF THE NEW GRAINS AGREEMENT UNDER NEGOTIATION; AND UNCLASSIFIED

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- (2) ENCOURAGING GOVERNMENTS TO ACHIEVE A RESERVE LEVEL OF ADEQUATE SIZE; AND
- (3) ESTABLISHMENT OF SPECIFIC MEASURE TO FINANCE A LARGE PROPORTION OF THE COST OF MAINTAINING SUCH RESERVES IN DEVELOPING COUNTRIES.

IV. FOOD AID

THE COUNCIL UNDERSTANDS THAT IN THE UNCTAD-SPONSORED NEGOTIATIONS, TO ACHIEVE A NEW WHEAT/GRAINS AGREEMENT, THERE WAS A GENERAL SUPPORT FOR A NEW FOOD AID CONVENTION OF 10 MILLION TONS. SOME COUNTRIES HAVE INDICATED A WILLINGNESS

TO SUBSTATIALLY INCREASE THEIR CONTRIBUTIONS SO THAT THIS OBJECTIVE MIGHT BE MET WHILE OTHERS HAVE NOT YET DONE SO. WHILE FOOD AID IN THE CURRENT YEAR WILL EXCEED 9 MILLION TONS, THERE IS NO ASSURANCE THAT THIS LEVEL WILL CONTINUE IN THE ABSENCE OF A BINDING AGREEMENT. THE COUNCIL FEELS THAT SUCH AN AGREEMENT IS URGENT IF FOOD AID IS NOT TO AGAIN DECLINE IN TIMES OF SCARCITY AND HIGH PRICES WHEN IT IS MOST NEEDED.

THE COUNCIL THEREFORE RECOMMENDS:

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- (A) THAT COUNTRIES WHICH ARE SIGNATORIES TO THE PRESENT FOOD AID CONVENTION (FAC) SUBSTANTIALLY RAISE THEIR CONTRIBUTIONS TO A NEW FAC.
- (B) THAT OTHER COUNTRIES IN A POSITION TO DO SO CONTRIBUTE SUBSTANTIAL FINANCIAL RESOURCES TO A NEW FAC.
- (C) THAT THE CONFERENCE NEGOTIATING A NEW AGREEMENT SHOULD MAKE SPECIAL PROVISION TO ENCOURAGE NEW DONORS TO JOIN THE FAC
- (D) THAT THE COMMITTEE ON FOOD AID POLICIES AND PROGRAMS CONTINUE THE WORK IT HAS INITIATED TO DEVELOP A NEW POLICY FRAMEWORK FOR FOOD AID AND TAKE WHATEVER STEPS ARE NECESSARY TO ENSURE THAT AN ADEQUATE AND EFFECTIVE POLICY FRAMEWORK IS FORMULATED.

V. INTERNATIONAL EMERGENCY RESERVE

THE COUNCIL SEES THE 500,000 INTERNATIONAL EMERGENCY FOOD RESERVE AS COMPLEMENTARY TO AN EFFECTIVE SYSTEM OF RESERVES UNDER A NEW INTERNATIONAL WHEAT AGREEMENT. A RESERVE UNDER SUCH AN AGREEMENT WOULD MAKE GRAIN AVAILABLE ONLY UNDER EXTREME CHANGES IN WORLD SUPPLY OR DEMAND AND NOT TO MEET SHORT-TERM LIMITED EMERGENCIES. COUNCIL THEREFORE CONSIDERS THAT INTERNATIONAL EMERGENCY FOOD RESERVE, ORIGINALLY ESTABLISHED BY SEVENTH SPECIAL SESSION OF UNGA, AS AN INTERIM MESASURE, SHOULD BE CONTINUED ON PERMANENT BASIS.

THE COUNCIL THEREFORE RECOMMENDS:

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- (A) THAT GENERAL ASSEMBLY RESOLVE THAT INTERNATIONAL EMERGENCY RESERVE OF 500,000 TONS BE ESTABLISHED AS CONTINUING RESERVE AVAILABLE TO WFP TO BE REPLENISHED ON ANNUAL BASIS:
- (B) THAT COUNTRIES INDICATE THEIR ANNUAL CONTRIBUTIONS TO THE EMERGENCY RESERVE, FOR MORE THAN ONE YEAR IN ADVANCE IF POSSIBLE;
- (C) THAT THE COMMITTEE ON FOOD AID POLICIES AND PROGRAMS (CFA) EXAMINE THE PROCEDURES AND MODALITIES GOVERNING THE RESERVE TO IMPROVE THE EFFECTIVENESS OF ITS OPERATIONS AND SECURE ITS LIQUIDITY AND CONTINUITY.
- VI. TRADE AND SOLUTION OF FOOD PROBLEMS.

THE COUNCIL RECOGNIZES THAT TRADE PROSPECTS OF DEVELOPING COUNTRIES HAVE SUFFERED FROM ADVERSE EFFECTS OF INCREASED PROTECTION IN RECENT YEARS. THIS, ALONG WITH PROTECTIVE NATURE OF AGRICULTURAL MARKETS AND OF MARKETS FOR EXPORTS MOST READILY PRODUCED BY DEVELOPING COUNTRIES, LIMITE POSSIBIWP LITIES FOR TRADE AND TO PLAY AN EFFECTIVE ROLE IN HELPING TO SOLVE FOOD PROBLEMS OF DEVELOPING COUNTRIES. COUNCIL IS CONSCIOUS THAT FOOD TRADE HAS BEEN SUBJECT OF NEGOTIATION IN MULTILATERAL TRADE NEGOTIATIONS (MTNS) WHICH ARE EXPECTED TO CONCLUDE IN 1978 AND HOPES THAT THESE NEGOTIATIONS MAY CONTRIBUTE CONSTRUCTIVELY TO SOLUTION OF FOOD PROBLEMS OF DEVELOPING COUNTIRES. THE COUNCIL FEELS, HOWEVER, THAT STILL GREATER ATTENTION MUST BE GIVEN TO THE FOOD AND OTHER TRADE PROBLEMS OF THE DEVELOPING COUNTRIES. THE COUNCIL THEREFORE RECOMMENDS:

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- (A) THAT ALL COUNTRIES ENGAGED IN THE TRADE NEGOTIATIONS UNDERWAY IN 1978 REVIEW THEIR POSITIONS IN THESE NEGOTIATIONS TO GIVE THE MAXIMUM CONSIDERATION TO CONTRIBUTING TO THE SOLUTION OF FOOD PROBLEMS THROUGH ADJUSTMENTS IN TRADE POLICIES.
- (B) THAT DEVELOPED COUNTRIES ENGAGED IN GATT MTNS TAKE FULLY INTO ACCOUNT THEIR COMMITMENTS TOWARD DEVELOPING COUNTRIES AS EXPRESSED IN THE TOKYO DECLARATION, THE SIXTH AND SEVENTH SPECIAL SESSIONS OF THE UNGA, AND IN RESOLUTION XIX OF THE WFC.
- (C) THAT THERE SHOULD BE AN EARLY RESUMPTION OF THE NEGOTIATING CONFERENCE FOR A COMMON FUND WITHIN THE CONTEXT OF THE INTEGRATED PROGRAM FOR COMMODITIES, AND THAT SUCH A FUND BE CREATED TO FACILITATE THE ESTABLISHMENT OF COMMODITY AGREEMENTS AS AGREED TO IN RESOLUTION 93
- (IV) OF THE UNCTAD, WITH PARTICULAR EMPHASIS ON FOODSTUFFS.
- (D) THAT GATT, UNCTAD, AND FAO, IN LIGHT OF THE COMPLETION
 OF THE MTNS AND THE EXPERIENCE SINCE UNCTAD IV, UNDERTAKE
 A SPECIAL ANALYSIS FOR THE COUNCIL OF THE IMPACT OF TRADE
 DEVELOPMENTS AND NEGOTIATIONS SINCE THE WORLD FOOD CONFERENCE
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ON THE TRADE PROSPECTS AND POSSIBILITIES OF THE DEVELOPING COUNTRIES, WITH EMPHASIS ON THEIR FOOD EXPORTS AND IMPORTS.

- (E) CONDEMNS PROTECTIONIST TRADE PRACTICES, PARTICULARLY AS THEY REDUCE EXPORT POSSIBILITIES OF DEVELOPING COUNTRIES, AFFECT THEIR AGRICULTURAL AND INDUSTRIAL DEVELOPMENT POTENTIAL AND REDUCE THEIR CAPACITY TO IMPORT FOOD THEY CANNOT PRODUCE AT REASONABLE COSTS.
- (F) URGES DEVELOPED COUNTRY GOVERNMENTS TO INCREASE THEIR FINANCIAL, TECHNICAL AND POLITICAL SUPPORT FOR ADJUSTMENT OF SECTORS OF THEIR AGRICULTURE AND MANUFACTURING INDUSTRY WHICH ARE NOT COMPETITIVE WITH THOSE OF DEVELOPING COUNTRIES. END TEXT.
- 2. SECRETARIAT WILL FINALIZE DRAFT THIS WEEK TO PRESENT TO WFC BUREAU ON JUNE 1 IN MEXICO. THEY HOPE TO CONDENSE IT AND STRENGTHEN CERTAIN SECTIONS SUCH AS FOOD SECURITY. THEY ALSO WISH TO INCORPORATE INTO PAPER TWO QUESTION TO BE DECIDED BY THE COUNCIL:
- (A) WHAT, IF ANY, OF THE FUNCTIONS OF THE CCFPI SHOULD THE

WFC TAKE OVER, AND

- (B) WHAT COORDINATING ROLE SHOULD THE WFC HAVE WITH REGARD TO THE FOOD PRODUCTION PROPOSAL, REALIZING THE OPERATIONAL FUNCTIONS LIE WITH OTHER AGENCIES AND COUNTRIES.
- 3. WHILE STATEMENT NOT IN FINAL FORM, IT WILL BE BASIS OF HENNAH'S DISCUSSION IN WASHINGTON MAY 24 AND 25.
- 4. NEW YORK: PLEASE PASS CLEAN COPY OF ABOVE TO DR. JOHN HENNAH AT WFC HEADQUARTERS IN NEW YORK ASAP AS HE LEFT ROME UNCLASSIFIED

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BEFORE IT WAS AVAILABLE.

- 5. HARRY WALTERS OF WFC WILL BE IN WASHINGTON MAY 27-29. HE WILL HANDCARRY FINAL DRAFT AND WILL BE AVAILABLE FOR APPOINTMENTS IF DESIRED. FODAG SUGGESTS APPOINTMENTS BDMMADE THROUGH WFC NEW YORK OFFICE.
- 6. OTTAWA: PLEASE PASS COPY ABOVE TO D.W. WARE, ASSOC/ DIRECTOR, INTERNATIONAL LIAISON SERVICE, AGRICULTURE CANADA, LOGAN BUILDING, 580 BOOTH STREET, OTTAWA, ONT. CANADA.GARDNER

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